

## Message Text

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PAGE 01 BANGKO 14470 01 OF 03 211941Z

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ACTION SCA-01

INFO OCT-01 EA-09 ISO-00 VOE-00 SCSE-00 /011 W

----- 011161

P 211127Z MAY 76

FM AMEMBASSY BANGKOK

TO SECSTATE WASHDC PRIORITY 6968

UNCLAS SECTION 1 OF 3 BANGKOK 14470

E.O. 11652: NA

TAGS: CGEN

SUBJECT: CONSULAR PACKAGE FOR 1978

FY-1975 FY-1976 FY-1977 FY-1978

ACTUAL ESTIMATE ESTIMATE ESTIMATE

10/1/74 10/1/75 10/1/76 10/1/77

TO TO TO TO

9/30/75 9/30/76 9/30/77 9/30/78

SCHEDULE I - IMMIGRANT

VISAS

EA BANGKOK THAILAND

1. IV'S ISSUED	4256	8000	4500	4500
2. IV'S REFUSED	151	400	150	150
3. TOTAL IV CASES	4407	8400	4650	4650

MAN-HOURS UTILIZED:

AMERICAN

4. FULL TIME PERMANENT	1-1/2	1-1/2	1-1/2	1-1/2
5. TEMPORARY DETAIL	5	5	--	--
6. PIT	--	--	--	--
7. SUB-TOTAL AMERICAN				

MAN-HOURS	5416	5416	2640	2640
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LOCAL

8. FULL TIME PERMANENT	4	4	4	4
9. TEMPORARY DETAIL	--	--	--	--
10. PIT	--	--	--	--
11. SUB-TOTAL LOCAL				

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MAN-HOURS	3611	3611
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12. TOTAL IV MAN-HOURS 9027 9027 7040 7040

OF TOTAL IV CASES REQUIRING:

18. USE OF INTERPRETER 50 50 60 100

19. PARAKEET OR BOULDER -- -- -- --

20. THIRD COUNTRY CHECK -- -- -- --

SCHEDULE II - NON-IMMIGRANT VISAS

EA BANGKOK THAILAND

21. NIV'S ISSUED 11,604 16,000 12,000 13,000

22. NIV'S REFUSED 2,752 3,500 3,000 3,500

23. TOTAL NIV CASES 14,356 19,500 15,000 16,500

MAN-HOURS UTILIZED: AMERICAN

24. FUL TIME PERMANENT 1 1 1 1

25. TEMPORARY DETAIL 1 1 1 1

26. PIT -- -- -- --

27. SUB-TOTAL AMERICAN

MAN-HOURS 2824 2824 2824 2824

LOCAL

28. FULL TIME PERMANENT 2 2 2 2

29. TEMPORARY DETAIL -- -- -- --

30. PIT -- -- -- --

31. SUB-TOTAL LOCAL

MANHOURS 5648 5648 5648 5648

32. TOTAL NIV MAN-HOURS 8472 8472 8472 8472

37. NIV FEES COLLECTED \$33,001.60 \$55,000

38. BORDER C. CARDS FY-75-- -- -- --

39. CREW LIST VISAS FY-75 269 270 270 270

40. NAMES ON CREW LIST

VISAS FY-75 1) LIBERIA, ORIENTAL MUSICIAN 2) PANAMA  
SHIP, MS. GREAT FORT 3) LIBERIA, MV  
WENOWA 4) S.S. ORIENTAL ARGOSY 5) LIBERIA  
MV ORIENTAL LADY 6) USSR M/V KONSTAN-  
TIN PAUSTOVSKIY 40 7) PANAMA MV GRET  
CONCORD 39

OF TOTAL NIV CASES REQUIRING

41. INTERVIEWS 2500 4000 3000 3000

42. USE OF INTERPRETER 500 1000 800 800

43. PARAKEET OR BOULDER -- -- -- --

44. THIRD COUNTRY CHECK -- -- -- --

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4. SCHEDULE III- SPECIAL CONSULAR SERVICES:

BUREAU EA

COUNTRY AND POST BANGKOK, THAILAND

46. AMERICAN CITIZEN 24 30 36 43

DEATHS

47. ESTATE/PROPERTY	10	12	15	17
CLAIMS				
48. NOTARIALS	5872	6884	-	-
49. WELFARE/WHEREABOUTS	429	471	518	569
50. ARRESTS	37	40	44	48
51. SEAMEN AND SHIPPING	102	104	-	-
52. OTHER AGENCY	3453	3980	-	-
SERVICES				
53. TOTAL SCS CASES	9927	11520	613	677

MAN-HOURS UTILIZED:

AMERICAN:

54. FULL TIME PERMANENT	1	1/2	1/2	1/2
55. TEMPORARY DETAIL	-	-	-	-
56. PIT	-	-	-	-
57. SUB-TOTAL AMERICAN				
MAN-HOURS	3240	1620	1620	1620

LOCAL:

58. FULL TIME PERMANENT	1	1	1	1
59. TEMPORARY DETAIL	-	-	-	-
60. PIT	-	-	-	-
61. SUB-TOTAL LOCAL				
MAN-HOURS	2058	2058	2058	2058
62. TOTAL SCS MAN-HOURS	5018	5018	5018	5018
68. TREASURY CHECKS				
FY-75	5116	5120	5120	5120

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ACTION SCA-01

INFO OCT-01 EA-09 ISO-00 VOE-00 SCSE-00 PPTE-00 /011 W

----- 011751

P 211127Z MAY 76

FM AMEMBASSY BANGKOK

TO SECSTATE WASHDC PRIORITY 6969

UNCLAS SECTION 2 OF 3 BANGKOK 14470

E.O. 11652: N/A

TAGS: CGEN

SUBJECT: CONSULAR PACKAGE FOR 1978

## SCHEDULE IV- CITIZENSHIP AND PASSPORT SERVICES:

BUREAU EA

COUNTRY AND POST BANGKOK, THAILAND

## 69. PPT APPLICATIONS

EXECUTED	10352	10500	5000	4000
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## 70. PPT APPLICATIONS

EXAMINED	10400	10500	5000	4000
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71. FEE PASSPORTS ISSUED	9586	9500	5000	4000
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72. NO-FEE PPT'S ISSUED	766	600	400	300
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## 73. PPT'S AMENDED OR

EXTENDED	543	550	500	500
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## 74. NEW REGISTRATION

APPLICATIONS	381	400	300	300
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75. REPORTS OF BIRTH	822	1280	800	600
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76. WITNESS TO MARRIAGE	2	1	1	1
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77. WAIVER OF PASSPORTS	3	2	2	2
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78. SUB-TOTAL PPT CASES	32855	42333	17203	13703
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79. IDENTIFY CARDS ISSUED	11	5	5	5
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80. TOTAL PPT CASES	32866	42338	17208	13708
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## MAN-HOURS UTILIZED:

## AMERICANS:

81. FULL TIME PERMANENT	1	1	1	1
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82. TEMPORARY DETAIL	-	-	-	-
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83. PIT	-	-	-	-
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## 84. SUB-TOTAL AMERICAN

MAN-HOURS	2090	2090	2090	2090
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## LOCAL

85. FULL TIME PERMANENT	3	3	3	3
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86. TEMPORARY DETAIL	-	-	-	-
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87. PTT	-	-	-	-
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## 88. SUB-TOTAL LOCAL

MAN-HOURS	2920	2920	2920	2920
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89. TOTAL PPT MAN-HOURS	5011	5011	5011	5011
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## 95. AMERICANS REGISTERED

(3/31/76)	3680	3500	3500	3500
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## AMERICANS CITIZEN RESIDENT:

96. OFFICIAL	5000	4000	3000	2000
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97. NON-OFFICIALS	4000	4000	4000	4000
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## 6. SCHEDULE V - CONDITIONS AND JUSTIFICATIONS:

EA BANGKOK, THAILAND

FY-1975

HOURS GAINED -	AMERICAN	LOCAL
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OVERTIME.....	192	-
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HOURS LOST.....	AMERICAN	LOCAL
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DETAILS OUT....	-	-
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STAFFING GAPS.. - -  
 PROLONGED LEAVE.. - -

## 7. SCHEDULE VI - POSITIONS:

## EA BANGKOK, THAILAND

AMERICANS	VISAS	SOS	PPT	GENERAL	TOTAL
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## 105. AUTHORIZED

6/30/75...	2	1/2	1/2	1	4
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## 106. AUTHORIZED

3/31/76...	2	1/2	1/2	1	4
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107. FILED 3/31/76.....-	-	-	-	-	-
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## INCREASE/DECREASE:

## 108. REQUIRED FY-1977...-

109. REQUIRED FY-1978 -O-	0	0	0	0	0
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LOCALS:	VISAS	SCS	PPT	GENERAL	TOTAL
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105. AUTHORIZED 6/30/75	8	1	3	2	14
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106. AUTHORIZED 3/31/76	8	2	3	2	15
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107. FILLED 3/31/76	0	1	0	0	1
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## INCREASE/DECREASE

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108. REQUIRED FY-1977	0	0	0	0	0
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109. REQUIRED FY-1978	0	0	0	0	0
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## SCHEDULE VII - FEDERAL BENEFITS, FRAUD, ETC.

## EA BANGKOK THAILAND

## A. FEDERAL BENEFITS ACTIVITY:

NUMBER OF SSA REIMBURSED: AMERICAN- 0 LOCAL -0

HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK OTHER THAN

FEDERAL BENEFITS: AMERICAN - 0 LOCAL-0

HOURS WORKED BY REGULAR (NON-REIMBURSED) CONSULAR EMPLOYEES ON

FEDERAL BENEFITS: AMERICAN - 200 LOCAL -500

ESTIMATED INCREASE OVER FIVE YEARS AGO: 5 PER CENT

ESTIMATED INCREASE DURING NEXT FIVE YEARS: 2 PER CENT

## B. FRAUD INVESTIGATIONS:

OUTSIDE INVESTIGATIONS: DONE BY SY; DONE BY CONSULAR SECTION

REGULAR PERSONNEL

IF DONE BY CONSULAR UNIT - MANHOURS FOR: AMERICAN -106 LOCAL-220

VISA APPLICATIONS.... RATE OF INCREASE - 25 PER CENT

PPT APPLICATIONS...RATE OF INCREASE - 25 PER CENT

DONE FOR INS.... RATE OF INCREASE/DECREASE - 0

## D. NUMBER OF AMERICAN CITIZENS IN JAIL:

AS OF 3/31/76 - 26 RATE OF INCREASE - 18.75 PER CENT

(A) NO. THAI AUTHORITIES HAVE NO OBLIGATION TO NOTIFY ANY AGENCY.

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ACTION SCA-01

INFO OCT-01 EA-09 ISO-00 VOE-00 SCSE-00 PPTE-00 /011 W

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P 211127Z MAY 76

FM AMEMBASSY BANGKOK

TO SECSTATE WASHDC PRIORITY 6970

UNCLAS FINAL SECTION 3 OF 3 BANGKOK 14470

E.O. 11652: N/A

TAGS: CGEN

SUBJECT: CONSULAR PACKAGE FOR 1978

(B) SENTENCES ARE NOT SEVERE. LAWYERS LISTED BY EMBASSY ARE RELIABLE. NO PHYSICAL ABUSE. LIVING CONDITION IS POOR DUE TO THE OVERCROWDED PRISONS. MEDICAL CARE IS AVERAGE, INCLUDING DENTAL CARE.

(C) VISIT MADE IMMEDIATELY WHEN THERE IS AN ARREST. FOLLOW UP PERIODICALLY BY MONTHLY VISIT. ONE AMERICAN AND ONE LOCAL USED IN ARREST CASES.

SUMMARY:

1. AFTER A HEAVY INCREASE IN WORKLOAD EXPERIENCED DURING THE SECOND QUARTER OF CALENDAR 1975, BECAUSE OF THE INFLUX OF INDOCHINA'S REFUGEES, THE CONSULAR SECTION SETTLED DOWN TO A MORE REALISTIC WORK SITUATION WHEN A SEPARATE REFUGEES OFFICE WAS SET UP TO HANDLE THE PARTICULAR PROBLEM OF EVALUATING PROCESSING AND MOVING THE EVACUEES FROM CAMBODIA, VIETNAM AND LAOS. HOWEVER, SUBSEQUENT WITHDRAWAL OF US TROOPS FROM THAILAND AND THE CONCURRENT MOVEMENT OF THEIR ACQUIRED DEPENDENTS BROUGHT ABOUT AN INCREASE IN IV ISSUANCE BEGINNING WITH SEPTEMBER 1975. THE POLITICAL ECONOMIC SITUATION CREATED BY EVENTS IN NEIGHBORING COUNTRIES GAVE IMPETUS TO A RENEWED INTEREST IN IMMIGRATION TO THE US ON THE PART OF PROFESSIONAL AND UPPER-MIDDLE-CLASS THAI CONCERNED WITH A SITUATION THAT SEEMED TO BE DETERIORATING RAPIDLY. FURTHERMORE, ALL OF THOSE WHO HAD RELATIVES IN THE

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US BUT WERE NOT INTERESTED IN IMMIGRATING BEFORE, BECAME SUDDENLY INTERESTED AND AN INCREASED RECEIPT OF PETITIONS AND ISSUANCE OF VISAS FOR IMMEDIATE RELATIVES OCCURRED. ETHNIC GROUPS SUCH AS CHINESE AND INDIANS, TRADITIONALLY ENGAGED IN COMMERCIAL AND FINANCIAL ACTIVITIES AND NORMALLY THE OBJECT OF A CERTAIN AMOUNT OF ENVY AND ENMITY, BECAME INTERESTED IN LEAVING THAILAND AND INVESTING ABROAD, PREFERABLY IN THE US.

2. A REFLECTION OF THE GENERAL FEELING PERVADING THE COUNTRY WAS THE SUDDEN INCREASE OF NONIMMIGRANT VISA APPLICATIONS. A NEW PEAK IN STUDENT VISAS AS WELL AS TOURIST AND BUSINESS VISA APPLICANTS BECAME A NOTABLE FACTOR. THIS SHOULD BE VIEWED AS A FIRST STEP IN A LONG TERM PLAN OF PREPARATION FOR FUTURE INVESTMENT AND EVENTUAL IMMIGRATION. SINCE THEN, THIS TREND HAS SOMEWHAT DIMINISHED EVEN THOUGH THE PRESSURE ON THE NONIMMIGRANT SECTION IS STILL HIGH POSSIBLY BECAUSE OF THE EFFORTS BEING MADE TO ENCOURAGE TOURISM DURING THE BICENTENNIAL YEAR. IT IS TO BE EXPECTED THAT, AFTER THE PLANNED REDUCTION OF OUR MILITARY PRESENCE IN THAILAND IS COMPLETED, THE NUMBER OF IMMEDIATE RELATIVES SEEKING VISAS WILL BE SIGNIFICANTLY REDUCED AS WILL THE FLOW OF QUOTA IMMIGRANTS IN THE NONPREFERENCE AND THIRD PREFERENCE CATEGORIES.

3. CONCURRENT WITH THE INCREASE IN VISA WORKLOAD, THERE WAS AN INCREASE IN PASSPORT APPLICATIONS AND PASSPORT ISSUANCES AS WELL AS OTHER SERVICES FOR AMERICAN CITIZENS. THE REASON FOR SUCH INCREASE WAS THE NECESSITY FOR MANY AMERICAN SERVICEMEN TO TRAVEL TO THE US BY COMMERCIAL MEANS RATHER THAN FOLLOWING THE USUAL MILITARY TRANSPORT ROUTE. THIS KIND OF SERVICE IS ALSO EXPECTED TO DIMINISH IN THE NEAR FUTURE. IN SUMMATION, THE ONLY POSSIBLE INCREASE IN WORKLOAD, AS SEEN AT THIS POINT IN TIME AND BARRING UNFORESEEN CIRCUMSTANCES, IS THE NORMAL INCREASE IN TOURISM AND COMMERCIAL TRAVEL WHICH IS THE NATURAL RESULT OF A CONTINUED DEVELOPMENT OF THE ECONOMIC WELLBEING OF THE PEOPLE OF THIS COUNTRY AND, AS FAR AS AMERICANS ARE CONCERNED, THE STABILIZATION OF THE POLITICAL SITUATION IN THE AREA.

4. ADDITIONAL TEMPORARY HELP IS BEING USED TO ALLEVIATE OUR  
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HOPEFULLY TEMPORARY PRESSURE. THE CONSULAR SECTION UTILIZED, SINCE OCTOBER 1975, THREE AIRMEN ON TEMPORARY DUTY STATUS BY THE MAAG IN THAILAND, TO HELP PROCESS THE DEPEND-

ENTS OF MILITARY PERSONNEL RETURNING TO CONUS. THEIR PRESENCE AND VALUABLE HELP WILL PROBABLY BE TERMINED IN JULY.

5. A WORD SHOULD BE SAID ABOUT THE PROBLEM FACED BY THIS POST WITH RESPECT TO INVESTIGATIONS AND FRAUDULENT ACTIVITIES IN THE FIELD OF VISAS OPERATIONS. THE MARKED INCREASE IN APPLICATIONS BROUGHT, AS WAS TO BE EXPECTED, AN INCREASE IN THE NUMBER OF MALAFIDE APPLICANTS AND, WITH IT, AN INCREASED SUBMISSION OF FRAUDULENT DOCUMENTATION. THIS IS UNFORTUNATELY A NORMAL OCCURENCE GIVEN THE CIRCUMSTANCES AND CONSIDERING THAT THIS PART OF THE WORLD IS TRADITIONALLY AN AREA OF CONCERN IN THIS REGARD. THIS PROBLEM HAS ADDED TO THE OVERALL PRESSURE ON THE TIME AND EFFORT OF THE STAFF DUE TO THE NEED FOR EXTREME CARE IN PROCESSING APPLICATIONS BUT STEPS HAVE BEEN TAKEN TO ENFORCE A MORE EFFECTIVE SYSTEM TO COPE WITH ABUSES. IN ADDITION TO OTHER STEPS TAKEN, THE NEW LOCAL POSITION AUTHORIZED BY THE DEPARTMENT FOR FISCAL 1976 HAS BEEN FILLED AND HAS BEEN CLASSIFIED AS QTE INVESTIGATOR UNQTE. THE PERSON FILLING THE POSITION HAS SEVERAL YEARS OF EXPERIENCE IN THIS FIELD AND SEEMS TO BE QUITE EFFECTIVE.

6. BECAUSE OF THE SHARP INCREASE IN WORKLOAD DURING FY 1975 AND 1976, ADDITIONAL HELP AND SOME OVERTIME WAS USED. THIS IS NOT EXPECTED TO OCCUR IN THE NEXT TWO YEARS, BARRING UNEXPECTED EMERGENCIES.

7. NO SPECIAL PROBLEMS EXIST IN CARRYING OUT SCS FUNCTIONS SINCE THIS POST HAS ALWAYS ENJOYED THE CLOSEST AND FULLEST COOPERATION OF LOCAL POLICE AND IMMIGRATION AUTHORITIES. THE EMBASSY IS PROMPTLY NOTIFIED OF ARRESTS OF AMERICAN CITIZENS AND THE ARRIVAL OF UNDOCUMENTED AMERICANS AT THE LOCAL INTERNATIONAL AIRPORT.

8. OUR CONCLUSION BASED ON THE FIGURES AND TEXT ABOVE, IS THAT THE SITUATION WHICH DEVELOPED DURING THE SECOND HALF OF FY 75 AND WAS SUSTAINED DURING THE FIRST HALF OF FY 76 RESULTED FROM SPECIAL CIRCUMSTANCES AND THAT THE WORKLOAD UNCLASSIFIED

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SHOULD RETURN TO NORMAL IN FY 77.  
WHITEHOUSE

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## Message Attributes

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